



Terms of Reference

Ministry of Interior, Federal Affairs & Reconciliation (MoIFAR) Federal Republic of Somalia

Technical assistance for the development of a social cohesion policy towards promoting sustainable reintegration of displacement affected populations in areas of return

1. Background

DRDIP is a multi-level and multi-sectorial investment project focusing on the impacts of the protracted presence of refugees on the hosting communities in four countries: Djibouti, Ethiopia, Uganda and, more recently, Kenya. In Project Countries, DRDIP seeks to address the social, economic and environmental impacts of the presence of refugees in host communities through interlinked technical and investment components. These are: Social and Economic Services and Infrastructure (1), Sustainable Environmental Management (2), Livelihoods Program (3), Project Management and M&E (4), and Regional Support for Coordination, Capacity and Knowledge (5).

Under the Regional Grant to Somalia, DRDIP aims at addressing the institutional capacity gaps existing within the FGS in responding to durable solutions in areas of return and reintegration (Mogadishu, Kismayu and Baidoa). To achieve this, IGAD Regional Secretariat on Forced Displacement and Mixed Migration (IGAD RS) commissioned a rapid assessment¹ to assess the capacity, processes, and systems building needs in support of return and reintegration which also included mapping and profiling of key actors. The assessment delivered recommendations on enhancing the capacity of the Federal Government of Somalia (FGS), regional and local governments to take leading roles in supporting return and (re)integration of Somali refugees. Drawing from these recommendations and FGS priorities, an Implementation Plan was developed after thorough consultations with relevant government agencies and institutions and the World Bank. The Plan outlines five outcomes as follows: (i) Strengthen existing coordination mechanisms at both federal and regional level; (ii) Policy development and legal frameworks to promote durable solutions; (iii) Strengthening Information System for Durable Solution to the Forced Displacement; (iv) Specific technical assistance; and (v) Enhanced and Effective Monitoring, Evaluation and Learning System.

The Federal Government of Somalia prioritizes achievement of sustainable durable solutions for returnees, IDPs and affected hosting communities as is laid out in the country's National Development Plan (NDP) and Social Development Road Map. Ministry of Interior, Federal Affairs and Reconciliation (MoIFAR) is a key member of the Durable Solutions Secretariat. It provides strategic direction, policy development guidance and coordination of all implementations across the Federal Member States (FMS) and Banadir Regional Administration (BRA).

¹ Capacity and institutional assessment for development of areas of return and integration in Somalia

2. Rationale for the consultancy

The MoIFAR established the Migration, Displacement and Durable Solutions Department (MDDS) that is mandated to create legislations and policies as well as maintain coordination and collaboration between the ministry and Durable Solutions Secretariat (DSS), Federal Member States (FMS) and Banadir Regional Administration (BRA).

In Somalia, the protracted nature of forced displacement is compounded by lack of adequate and comprehensive social cohesion guidelines. In the absence of this, the displaced populations have negatively impacted the socio-economic and political interactions such as opportunities for social connection and access to services and infrastructure. Further, the displacement situation has eroded the social identity of those who are displaced within the host community. This contributes to potential conflicts and tensions between the two community groups.

There is an urgent need to develop a social cohesion policy that will enable the restoration of positive social cohesion. Absence of a such a policy may lead to continued discrimination and stigmatization of returning refugees and IDPs, negatively affecting the achievement of durable solutions – for instance, it hinders IDPs from returning, being locally integrated or settled elsewhere. The department (MDDS) under the MoIFAR, with the support of IGAD RS, will develop the social cohesion policy that will promote sustainable reintegration of displacement affected population and host communities in areas of return. This policy is also aimed at promoting sustainable reintegration of IDPs, returnees and hosting communities in urban areas.

The Ministry plans to develop a social cohesion policy in consultations with all FMS and BRA. Based on this FGS priority and the IP, IGAD RS will provide technical assistance through placement of short-term consultant to establish and co-ordinate the policy development process that will culminate in a draft policy. The development process will include preparation, consultation, awareness and adoption of the draft policy. The draft policy will be subjected to another round of consultations with key stakeholders to fine tune the wording, clarify meaning and make adjustments to the policy. The feedback received from stakeholders including government authorities (at all levels) and humanitarian/development partners, will be incorporated into the final draft policy that will be presented for validation. MoIFAR will present the validated copy to the Federal Council of Ministries for adoption.

3. Overall objective of the technical assistance is:

To work closely with MoIFAR and IGAD RS towards the development of a social cohesion policy that promotes sustainable reintegration of displacement affected populations in areas of return in Somalia.

4. Description of specific tasks by the consultant:

- a) Identifying FGS strategic priorities on sustainable reintegration of displacement affected populations in Somalia
- b) Developing a detailed work-plan on the policy development process that includes research, consultations and policy writing tasks. The work-plan needs to elucidate the key tasks, responsibilities and timelines;
- c) Prepare a sound situational analysis (part of inception report) out of targeted desktop research on policy development in the area of social cohesion or related themes. The scope of the research to cover policy documents created by other organizations on the same topic, pertaining legal frameworks in Somalia, relevant reports published by government, NGOs and other organizations, and appropriate policy templates;

- d) Clearly define the objectives of the policy and develop clear policy options for responding to the identified gaps;
- e) Work with the MoIFAR to conduct initial consultations with relevant government agencies and institutions at national and regional levels, and other stakeholders drawn from development, humanitarian and civil society groups;
- f) Develop a clear and consistent *draft social cohesion policy* that is well aligned to the strategic development priorities of FGS;
- g) Work with the MoIFAR to (a) conduct second round of consultative meetings on the draft policy in Mogadishu. Delegates will be drawn from government agencies and institutions that are based in Mogadishu, development partners, humanitarian and civil society organizations, IDPs and host communities; (b) conduct consultative meetings on the draft policy with FMS; (c) promote similar discussions in other relevant meetings and forums;
- h) Incorporate the feedbacks received from all stakeholders at the FMS, BRA and federal Government, civil society organizations and IDPs and host communities into the final draft policy;
- i) Develop presentations towards the validation workshop of the *final draft social cohesion policy* - the workshop will bring together representatives from federal government, BRA and FMS;
- j) Advocacy and awareness creation on the validated policy to all stakeholders as well as preparing key elements for communicating to the general public on the content and scope of the policy;

5. Results and Deliverables

The anticipated outputs included the following:

- 1. Inception report;
- 2. Detailed work-plan on the policy development process;
- 3. National social cohesion policy that is validated by all stakeholders;
- 4. Develop PowerPoint presentation of the policy
- 5. Presentations and facilitation of an advocacy workshops for policy makers to increase awareness about the policy

6. Qualifications

The national individual consultant should meet the following requirements:

- a) Advanced university degree (Masters or equivalent) in one of the following fields is required: Law studies, Political science, Public policy, Social science, International relations, Economics and another relevant technical field;
- b) At least five years of proven track record of consulting in the area of public policy development, legal frameworks and strategies;
- c) Experience on providing technical support at various levels of the Government related to tailored capacity building;
- d) Understanding of government policies, guidelines, legislation, and strategies related to social protection for displacement affected populations.
- e) Social science research knowledge and expertise, preferably in social cohesion and coexistence;
- f) Experience in translation of evidence for a policy audience;
- g) Excellent analytical, negotiating, communication, coordination and advocacy skills;

- h) Excellent research, analytical, reporting and presentation skills;
- i) Experience in the Horn of Africa region will be considered an added advantage;

7. Language:

Proficiency in written and oral communication skills in English. All reports will be submitted in English.